

# **TOWN OF RIVER BEND**

45 Shoreline Drive River Bend, NC 28562

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# **RIVER BEND TOWN COUNCIL AGENDA**

Work Session Meeting January 12, 2023 River Bend Town Hall 6:00 p.m.

- 1. **VOTE** Approval of Agenda
- 2. **VOTE** Bud Van Slyke Day Resolution Jackson
- 3. **VOTE** NCLM Legislative Goals Priorities Jackson
- 4. **VOTE** Budget Amendment Jackson
- 5. DISCUSSION Future of Conditional Zoning Leonard
- 6. DISCUSSION Advisory Board Ordinance Weaver
- 7. DISCUSSION Staffing Levels Weaver
- 8. REVIEW AGENDA Nobles

Pledge: Castranova

#### **Town of River Bend Resolution**

# Recognizing Irving "Bud" Van Slyke, Jr.

Whereas, "Bud" Van Slyke began his service to the Town of River Bend on December 15, 1999 when he was appointed by Town Council to serve as a member of the town's Planning Board, where he later served as Chairman, and

Whereas, "Bud" was originally appointed to the River Bend Town Council on April 20, 2005 to fill a vacancy on the Town Council, and

Whereas, "Bud" was elected thereafter by the people and continuously served as a member of the Town Council until December 15, 2022, and

Whereas, "Bud" was originally appointed by his fellow Council members to serve as Mayor Pro Tem on June 16, 2011 and was repeatedly re-appointed and continuously served in that capacity until December 15, 2022, and

Whereas, "Bud" was originally appointed by his fellow Council members as Finance Officer on May 12, 2005 and continuously served in that capacity until December 8, 2022, and

Whereas, "Bud" has volunteered to serve the community in numerous capacities over the years, and

Whereas, "Bud" has been a loyal servant of the citizens of the Town of River Bend for more than 23 years and served with the highest degree of ethics, integrity, and dedication, and

Whereas, the Town Council wishes to recognize "Bud" for his service and express the town's gratitude for his service;

Now, therefore be it resolved, by the River Bend Town Council that January 25, 2023 is declared as Bud Van Slyke Day in River Bend and that all citizens are invited to a reception in his honor at 3 p.m. in Town Hall.

Adopted this the 12th day of January, 2023

	John Kirkland, Mayor
ATTEST:	OF RIVER BERNE
Kristie Nobles, Town Clerk, CMC	1981

NCLM Legislative Goals Priority Ranking FY23-24

		Kirkland	Sheffield	Maurer	Leonard	Weaver	Castranova	TOTAL	Final Rank
	Priority								
A.	Affordable Housing	0	0	0	4	0	0	4	
В.	Vacant Properties	10	4	0	5	3	3	25	7
C.	Infrastructure Funding	9	6	10	9	10	7	51	1
D.	Broadband	0	0	5	0	4	0	9	
E.	Extend Deadline	1	3	0	0	0	2	6	
F.	Transportation Funding	8	7	8	0	7	1	31	5
G.	Multi-Modal Transportation	2	0	0	1	0	0	3	
Н.	Public Transit	7	0	3	2	0	0	12	10
1.	Economic Development	0	5	4	8	9	8	34	4
J.	Water/Sewer Regionalization	0	8	7	0	2	10	27	6
K.	Law Enforcement	6	10	6	0	8	5	35	3
L.	Audit Funding	5	9	0	0	1	4	19	9
M.	Contract Laws	0	2	0	7	6	6	21	8
N.	Annexation Reform	4	0	1	3	0	0	8	
0.	Pollution Clean-Up	0	1	2	6	0	0	9	
P.	Expanded Revenue Options	3	0	9	10	5	9	36	2

The 16 priority goals listed above were provided by the NCLM. The Town Council of River Bend ranked its Top 10 from among the list. The overall results will be provided to the NCLM as River Bend's Top 10. Our results will be combined with all other municipalites across the state and will represent the NCLM's "Top 10" legislative goals for the upcoming session of the North Carolina General Asembly.



# TOWN OF RIVER BEND BUDGET ORDINANCE AMENDMENT 22-B-05 FISCAL YEAR 2022 - 2023

BE IT ORDAINED by the Council of the Town of River Bend, North Carolina that the 2022-2023 Budget Ordinance as last amended on November 10, 2022, be amended as follows:

#### Summary

General Fund	2,273,469
General Capital Reserve Fund	99,847
Law Enforcement Separation Allowance Fund	13,525
Water Fund	884,032
Water Capital Reserve Fund	245,260
Sewer Fund	1,187,139
Sewer Capital Reserve Fund	11,273
Total	4,714,545

Section 1.  Anticipated Reve	General Fund		22-B-05 PROPOSED CHANGES
,	AD VALOREM Taxes 2022-2023	721,710	
	AD VALOREM Tax-Motor Vehicle	92,300	
	Animal Licenses	2,000	
	Sales Tax 1% Article 39	177,124	
	Sales Tax 1/2% Article 40	102,899	
	Sales Tax 1/2% Article 42	88,586	
	Sales Tax Article 44	11,613	
	Sales Tax Hold Harmless Distribution	99,000	
	Solid Waste Disposal Tax	2,200	
	Powell Bill Allocation	91,000	
	Beer and Wine Tax	13,225	
	Video Programming Sales Tax	50,743	
	Utilities Franchise Tax	108,963	
	Telecommunications Sales Tax	8,140	
	Court Refunds	500	
	Zoning Permits	5,000	
	Federal Grant (Byrne Justice Assistance Grant)	22,170	
	State Grant (Golden LEAF Foundation Grant)	250,000	
	Miscellaneous	10,000	
	Interest- Powell Bill Investments	50	
	Interest-General Fund Investments	500	
	Contributions	421	
	Wildwood Storage Rents	18,144	
	Rents & Concessions	18,000	
	Sale of Fixed Assets	15,000	
	Transfer From Capital Reserve Fund	72,787	
	Appropriated Fund Balance	291,394	
	Total	2,273,469	0

Section 1.	General Fund (continued)	22-B-05 PROPOSED
Authorized Expe	enditures	CHANGES
Additionized Expe	Governing Body	30,400
	Administration	296,800
	Finance	133,800
	Tax Listing	11,600
	Legal Services	24,000
	Elections	1,000
	Police	664,443
	Public Buildings	102,300
	Emergency Services	3,700
	Animal Control	14,600
	Street Maintenance	193,000
	Public Works	177,500
	Leaf & Limb and Solid Waste	51,000
	Stormwater Management	311,395
	Wetlands and Waterways	2,900
	Planning & Zoning	54,800
	Recreation & Special Events	7,600
	Parks & Community Appearance	101,200
	Contingency	17,931
	Transfer To General Capital Reserve Fund	60,000
	Transfer To L.E.S.A. Fund	13,500
	Total	2,273,469 <b>0</b>
Section 2.  Anticipated Revo	General Capital Reserve Fund  enues  Contributions from General Fund Interest Revenue  Appropriated Fund Balance Total	60,000 60 39,787 99,847
Authorized Expe		55,047
•	Transfer to General Fund	72,787
	Future Procurement	27,060
		99,847
Section 3.	Law Enforcement Separation Allowance Fund	
Anticipated Reve	enues:	
	ntributions from General Fund	13,500
	erest Revenue	25
	Total	13,525
Authorized Expe	enditures:	
	paration Allowance	0
1 4 5		
		10,020
	ure LEOSSA Payments Total	13,525 13,525

Section 4.	Water Fund		22-B-05
			PROPOSED
Anticipated Reve			CHANGES
	Utility Usage Charges, Classes 1 & 2	209,332	
	Utility Usage Charges, Classes 3 & 4	10,525	
	Utility Usage Charges, Class 5	13,183	
	Utility Usage Charges, Class 8	3,519	
	Utility Customer Base Charges	277,253	
	Hydrant Availability Fee	20,130	
	Taps & Connections Fees	1,250	
	Nonpayment Fees	10,500	
	Late payment Fees	7,707	
	Interest Revenue	435	
	Sale of Capital Asset	0	
	Appropriated Fund Balance State Revolving Loan payment due	330,197	6,516
	Total	884,032	6,516
Authorized Expe	nditures		
·	Administration & Finance [1] State Revolving Loan payment due	485,741	6,516
	Operations and Maintenance	124,000	
	Transfer To Fund Balance for Capital Outlay	3,500	
	Transfer To Water Capital Reserve Fund	0	
	Transfer to PW Capital Projects Fund	270,791	
	Total	884,032	6,516
	[1] Portion of department for bond debt service:	152,932	
	[2] residency departments		
Section 5.	Water Capital Reserve Fund		
Anticipated Rev	enues		
•	Contributions From Water Operations Fund	0	
	Interest Revenue	172	
	Appropriated Fund Balance	245,088	
	Total	245,260	0
Authorized Expe	enditures		
	Future Expansion & Debt Service	172	
	Transfer to PW Capital Projects Fund	245,088	
	Total	245,260	0
	.54	,	

Section 6.	Sewer Fund		22-B-05
			PROPOSED
Anticipated Rev	venues:		CHANGES
	Utility Usage Charges, Classes 1 & 2	257,727	
	Utility Usage Charges, Classes 3 & 4	23,194	
	Utility Usage Charges, Class 5	29,053	
	Utility Usage Charges, Class 8	6,836	
	Utility Customer Base Charges	294,601	
	Taps & Connection Fees	1,250	
	Late payment Fees	7,948	
	Interest Revenue	703	
	Sale of Capital Asset	0	
	Appropriated Fund Balance	565,827	
	Total	1,187,139	0
Authorized Exp	enditures:		
·	Administration & Finance [2]	468,025	
	Operations and Maintenance	211,000	
	Transfer to Fund Balance for Capital Outlay	3,500	
	Transfer to Sewer Capital Reserve Fund	0	
	Transfer to PW Capital Projects Fund	504,614	
	Total	1,187,139	0
		-,,	-
	[2] Portion of department for bond debt service:	126,434	
	[=]	220) 10 /	
Section 7.	Sewer Capital Reserve		
	STILL SUPPLIES HOSEIVE		
Anticipated Rev	venues:		
	Contributions From Sewer Operations Fund	0	
	Interest Revenue	8	
	Appropriated Fund Balance	11,265	
	Total	11,273	0
	Total	11,273	U
Authorized Expe	enditures:		
acronized Expe	Future Expansion & Debt Service	8	
	Transfer to PW Capital Projects Fund	11,265	
	Total	11,273	0
	i Otal	11,273	U

#### Section 8. Levy of Taxes

There is hereby levied a tax at the rate of twenty-six cents (\$0.26) per one hundred dollars (\$100) valuation of property as listed for taxes as of January 1, 2022, for the purpose of raising the revenue listed as "Ad Valorem Taxes 2022-2023" in the General Fund Section 1 of this ordinance. This rate is based on a valuation of \$278,500,000 for purposes of taxation of real and personal property with an estimated rate of collection of 99.67%. The estimated collection rate is based on the fiscal year 2020-2021 collection rate of 99.67% by Craven County who has been contracted to collect real and personal property taxes for the Town of River Bend. Also included is a valuation of \$35,500,000 for purposes of taxation of motor vehicles with a collection rate of 100% by the North Carolina Vehicle Tax System.

#### Section 9. Fees and Charges

There is hereby established, for Fiscal Year 2022-2023, various fees and charges as contained in Attachment A of this document.

#### Section 10. Special Authorization of the Budget Officer

- A. The Budget Officer shall be authorized to reallocate any appropriations within departments.
- **B.** The Budget Officer shall be authorized to execute interfund and interdepartmental transfers in emergency situations. Notification of all such transfers shall be made to the Town Council at its next meeting following the transfer.
- **C.** The Budget Officer shall be authorized to execute interdepartmental transfers in the same fund, including contingency appropriations, not to exceed \$5,000. Notification of all such transfers shall be made to the Town Council at its next meeting following the transfer.

#### Section 11. Classification and Pay Plan

Cost of Living Adjustment (COLA) for all Town employees shall be 5.0% and shall begin the first payroll in the new fiscal year. The Town Manager is hereby authorized to grant merit increases to Town employees, when earned, per the approved Pay Plan.

#### Section 12. Utilization of the Budget Ordinance

This ordinance shall be the basis of the financial plan for the Town of River Bend municipal government during the 2022-2023 fiscal year. The Budget Officer shall administer the Annual Operating Budget and shall ensure the operating staff and officials are provided with guidance and sufficient details to implement their appropriate portion of the budget.

#### Section 13. Copies of this Budget Ordinance

Copies of this Budget Ordinance shall be furnished to the Clerk, Town Council, Budget Officer and Finance Officer to be kept on file by them for their direction in the disbursement of funds.

Adopted this 12th day of January, 2023.	
11.5 // 11.1 14	
John R. Kirkland, Mayor	
Attest:	
Kristie J. Nobles, Town Clerk	

# **DRAFT**

# **Grey= Planning Board Areas of Concern**

# **Yellow**= Additional Suggested Language

# § 15.02.140 CONDITIONAL ZONING DISTRICTS

# A. Purpose.

- 1. Conditional zoning districts are applicable if the regulations and restrictions of a general use zoning district are inadequate to ensure the compatibility of the proposed development with the immediately surrounding neighborhood in accordance with the principles of the Town's Code of Ordinances. In these circumstances, a general zoning district designation allowing a use by right would not be appropriate for a particular property even though the use itself could, if properly planned, be appropriate for the property consistent with the objectives of the Code of Ordinances and adopted land development plan, comprehensive plan, transportation and corridor plans, and other land use and transportation policy documents.
- 2. The rezoning process established in this section provides for the accommodation of the uses by a reclassification of property into a conditional zoning district, subject to additional conditions which ensure compatibility of the proposed use with the use and enjoyment of neighboring properties. A conditional zoning district bears the same designation as a general use zoning district but is a conditional zoning district subject to additional conditions in which limited uses are permitted and that are contained in the ordinance approving the conditional zoning district. A conditional zoning district allows a particular use or uses to be established only in accordance with specified standards and conditions tailored to each individual development project. This is a voluntary rezoning procedure that is intended for firm development proposals. It is not intended or suited for securing early zoning for tentative proposals that may not be undertaken for some time.
- 3. Conditional zoning districts parallel general use zoning districts. Only those land uses (including uses by right and special uses as identified as in the Schedule of District Use Regulations) permitted in a general use zoning district to which a conditional zoning district corresponds shall be allowed. All requirements of any corresponding general use district and all other requirements of the Code of Ordinances apply to a conditional zoning district except to the extent that the approved rules, regulations and conditions included in the petition for rezoning are more restrictive than the general use district requirements.

# B. Process required.

1. A person petitioning for rezoning of a tract of land may elect to request a conditional zoning district for that tract. The conditional zoning district application must specify the actual use or uses, and all other development regulations authorized by state law, which

are intended for the property identified in the petition. The intended use or uses and development regulations must be permitted in the corresponding general use district.

- 2. The Town Council is to approve or disapprove the application on the basis of the specific use or uses and development regulations requested. Development in a conditional zoning district requires approval of a single application similar to a general use district rezoning application.
- 3. Property may be placed in a conditional zoning district only in response to a petition signed by the owners of all the property to be included or by an agent authorized by all of the owners to file the application. A petition for conditional zoning shall include:
- a) A master site plan prepared in accordance with § 15.02.137 of the Code of Ordinances for a Master Land Use Plan for a Planned Development;
- b) Written supporting documentation that specifies the actual use or uses proposed for the property;
- c) Proposed rules, regulations, and conditions that, in addition to all predetermined requirements of this Code of Ordinances, will govern the development and use of the property; and
  - d) A statement analyzing the reasonableness of the proposed rezoning.
- 4. During its initial review of a conditional zoning petition, which will follow the process as prescribed in §15.02.190-15.02.194 of the Code of Ordinances for traditional rezoning, the Planning Board shall consider whether or not a community informational meeting, to be organized, advertised, conducted and documented by the petitioner, would be beneficial to making project information available to those most likely to be impacted by the proposed zoning change. If the Planning Board concludes that a community informational meeting should be held, the petitioner shall conduct such meeting in accordance with the following provisions.
- a) The community informational meeting shall be held prior to the date of the next Planning Board meeting at which the petition will be reviewed. The meeting shall be held within seven miles of the Town of River Bend.
- b) Written notice of such a meeting shall be given by the petitioner in the same schedule and manner as prescribed in §15.02.191 (D) and §15.02.193 (A) of the Code of Ordinances for a zoning amendment and public hearing respectively.
- c) Within 10 days following the meeting, but prior to any further consideration by the town, the petitioner shall file a written report of the community informational meeting with the Zoning Administrator. The petitioner's report shall include, among other things, a listing of those persons and organizations contacted about the meeting and the manner and date of contact; the date; time and location of the meeting; a summary of issues discussed at the meeting; and a description of any changes to the rezoning petition made by the petitioner as a result of the meeting. Additionally, the petitioner shall make available at the meeting a roster for all attendees to voluntarily sign so that a record of attendees may be

created. The roster shall include a location for attendees to provide their name, mailing addresses, and telephone number. A copy of the roster of attendees shall be included in the report of the meeting.

- d) The purpose of the community informational meeting is for the petitioner to:
- (1) Provide specific information and maps regarding the proposed development including but not limited to a description of the proposed zoning change, proposed use(s) of the property, the proposed density and intensity of land uses, the location and arrangement of the proposed land use(s) on the property, the proposed development schedule, and proposed regulations or conditions, in addition to those required by this Ordinance, that will govern the development and use of the property; and
- (2) To receive comments and input from citizens likely to be impacted by the proposed zoning change and subsequent development of the property.
- e) In the event the petitioner has not held at least one meeting pursuant to this section with 45 days of being notified that a meeting is required, the petitioner shall file a report with the Zoning Administrator documenting efforts that were made to arrange such a meeting and stating the reasons such a meeting was not held. The petitioner shall also notify the Zoning Administrator efforts to schedule a meeting. No further Planning Board action may be taken until the meeting has been conducted.
- f) The adequacy of a meeting held or report filed pursuant to this section shall be considered by the Town Council but shall not be subject to judicial review.
- 5. Review and approval process. The review and approval process for conditional zoning district petitions involves a legislative hearing and legislative decision by the Town Council, following a recommendation by the Planning Board. The review of conditional zoning district petitions shall be undertaken in accordance with the provisions of this section.
- a) In the course of evaluating the proposed use, the Town Council may request additional information deemed appropriate to provide a complete analysis of the proposal.
- b) Conditional zoning district decisions are subject to judicial review using the same procedures and standard of review applicable to general use district zoning decisions.
- c) Conditional zoning district decisions shall be made in consideration of identified relevant adopted land use plans for the area, including, but not limited to, land development plans, comprehensive plans, strategic plans, district plans, transportation and corridor plans and other land development policy documents.
- d) If the conditional zoning district application is approved, the Town Council shall authorize the requested use with reasonable conditions as mutually agreed to in writing by the applicant and Town Council and determined to be desirable in promoting public health, safety and general welfare.
- 6. Specific conditions applicable to the conditional zoning districts may be proposed by the petitioner or the town or its agents, but only those conditions mutually agreed to in

writing by the town and the petitioner may be incorporated into the zoning regulations or permit requirements.

- a) The conditional district rezoning application shall specify the use or uses that are intended for the property, as well as any additional conditions on the use of the property that the applicant may propose be conditions of the rezoning. Conditions and site-specific standards imposed in a conditional zoning district shall be limited to:
- (1) Those that address conformance of the development and use of the site to ordinances and officially adopted plans and
- (2) Those that address the impacts reasonably expected to be generated by the development or use of the site.
- b) Any such conditions should relate to the relationship of the proposed use to surrounding property, proposed support facilities such as parking areas and driveways, pedestrian and vehicular circulation systems, screening and buffer areas, the timing of development, street and right-of-way improvements, water and sewer improvements, stormwater drainage, the provision of open space, the mitigation of environmental impacts, and other matters that the Town Council may find appropriate or the petitioner may propose.
- c) Such conditions to approval of the petition may include dedication to the town or state, as appropriate, of any rights-of-way or easements for streets, water, sewer or other public utilities necessary to serve the proposed development.
- d) No condition shall be less restrictive than the standards of the general use district or the standards of any overlay district that applies to the property.
- e) No condition shall be made part of the application, or shall be attached to approval of the conditional zoning district, which specifies the ownership status, race, religion or character of the occupants of housing units, the minimum value of improvements, or any illegal exclusionary device; or which states that the use of the property will not be subject to regulations or restrictions set forth in the Code of Ordinances which would apply to the property in any event, such as the regulations for an overlay district which covers the property.
- f) If for any reason any condition for approval is found to be illegal or invalid or if the petitioner should fail to carry out any condition in the written and signed agreement, the approval of the site plan for the district shall be null and void and of no effect and proceedings shall be instituted by the town to rezone the property to its previous zoning classification or to another zoning district.
- g) The conditions shall be agreed upon, put in writing, and signed by both the petitioner and Town upon final approval of the rezoning by the Town Council.
- h) After the town has delivered to the newspaper the notice of public hearing for the application, the applicant shall make no changes in the conditions that are less restrictive than those stated in the application, including, but not limited to, smaller setbacks; more

dwelling or rooming units; greater height; more access points; new uses; and fewer improvements. However, more restrictive conditions or additional conditions may be added to the application if the conditions are received by the Planning Department in writing and signed by all owners of the property at least ten working days before the date scheduled for final Town Council action on the application.

- 7. If a petition for conditional zoning is approved, the development and use of the property shall be governed by the predetermined ordinance requirements applicable to the district's classification, the approved site plan or master plan for the district, and any additional approved rules, regulations and conditions, all of which shall constitute the zoning regulations for the approved district and are binding on the property as an amendment to this Ordinance and to the zoning map.
- a) If a petition is approved, only those uses and structures indicated in the approved petition and site plan shall be allowed on the subject property. A change of location of the structures may be authorized pursuant to division (B)(8) below provided that the change in building layout does not result in an increase in the number of structures.
- b) Following the approval of the petition for a conditional zoning district, the subject property shall be identified on the zoning map by the appropriate district designation. A conditional zoning district shall be identified by the same designation as the underlying general district followed by the letters "CD" (for example, "R-20 (CD)").
- c) No permit shall be issued for any development activity within a conditional zoning district except in accordance with the approved petition and site plan for the district.
- d) Any violation of the approved site plan or any rules, regulations and conditions for the district shall be treated the same as any other violation of the Code of Ordinances and shall be subject to the same remedies and penalties as any such violation.
- 8. Alterations to approval. Except as provided in division (B)(8)(a) below, changes to an approved petition or to the conditions attached to the approved petition shall be considered a change to the conditional zoning district and shall be processed as a new conditional zoning application in accordance with the procedures set forth in this section.
- a) The Zoning Administrator shall have the delegated authority to approve administrative minor modifications to an approved site plan. The Zoning Administrator shall have no authority to amend the conditions of approval of a petition. Any decision by the Zoning Administrator must be in writing stating the grounds for approval or denial. Minor modifications shall be limited to changes that the Zoning Administrator determines would not:
  - 1. Change the gross square footage of nonresidential development by more than 5%;
  - 2. Change the lot coverage by more than 5%;
  - 3. Change any use or density;
  - 4. Adjust the landscaping requirements by more than 10%; or

- 5. Adjust the required parking more than 5%.
- b) The Zoning Administrator, however, shall always have the discretion to decline to exercise the delegated authority either because he or she is uncertain about approval of the change pursuant to the standard or because a rezoning petition for a legislative hearing and Town Council consideration is deemed appropriate under the circumstances. If the Zoning Administrator declines to exercise this authority, the applicant may file a rezoning petition for a legislative hearing and Town Council decision in accordance with the provisions delineated in this ordinance.
- c) Any request for an administrative modification shall be pursuant to a written letter, signed by the owners of all of the property affected by the proposed change, detailing the requested change. Upon request, the applicant shall provide any additional information as deemed necessary by the Zoning Administrator. Upon an approval of an administrative modification, the applicant shall file a sufficient number of copies of the revised site plan as deemed necessary by the Zoning Administrator.
- d) If the Zoning Administrator denies approval of the requested administrative modification, the applicant may file a rezoning petition for a legislative hearing and Town Council decision in accordance with the provisions delineated in this ordinance.
- 9. Review of approved Conditional Zoning Districts. It is intended that property shall be reclassified to a conditional zoning district only in the event of firm plans to develop the property. Therefore, no sooner than two years after the date of approval of the petition, the Zoning Administrator may examine and report to the Planning Board the progress made toward developing the property in accordance with the approved petition and any conditions attached to the approval.
- a) If, following such examination and report of progress, the Planning Board determines that substantial progress has not been made in accordance with the approved petition and conditions, the Planning Board shall forward to the Town Council a report which may recommend that the property be rezoned to its previous zoning classification or to another zoning district. If the Town Council concurs with the Planning Board's recommendation, the Town Council may initiate the rezoning of the property in accordance with the procedures delineated in this ordinance.
- b) If, upon written request of the developer or petitioner, the Planning Board determines that substantial progress has been made to develop the property, the Planning Board may recommend that an extension of time be granted. The Town Council, after reviewing the recommendation of the Planning Board, may approve an extension of time not to exceed an additional 12 months. Approval of such a time extension by the Town Council may be made without conducting a formal public hearing.
- c) If, after the expiration of the original or extended time period, the Planning Board determines that no substantial progress has been made and the Town Council concurs with that determination, the Town Council shall proceed to: conduct a legislative hearing on the matter to evaluate whether or not another extension of time is warranted; or initiate the

rezoning of the property to its previous zoning classification or to another zoning classification using the procedures delineated in this ordinance.

d) For purposes of this section, examples of substantial progress may include: the approval of construction plans for streets, utilities and other infrastructure; the initiation of land preparation activities such as clearing and grading; the initiation of the construction of the principal building(s); and the initiation of the construction of streets, utilities, other infrastructure or required site amenities.

# **Significant Dates:**

August 11,2022-Town Council directs Planning Board to begin work on ordinance September 1,2022-Planning Board selects Havelock ordinance as a template November 3, 2022-Planning Board discusses draft ordinance
January 5, 2023-Planning Board discusses draft ordinance
January 12, 2023- Town Council discusses draft ordinance

# **CHAPTER 3.05: BOARDS AND COMMISSIONS**

# Section

# Parks and Recreation Advisory Board

3.05.001	Establishment
3.05.002	Purpose
3.05.003	Powers and duties
3.05.004	Composition and terms of office
3.05.005	Organization and procedures

# **Environment and Waterways Advisory Board**

3.05.015	Establishment
3.05.016	Purpose
3.05.017	Powers and duties
3.05.018	Composition and terms of office
3.05.019	Organization and procedures

# **Planning Board**

3.05.035	Establishment
3.05.036	Purpose
3.05.037	Powers and duties
3.05.038	Composition and terms of office
3.05.039	Organization and procedures

# **Community Appearance Commission**

3.05.055	Establishment
3.05.056	Purpose
3.05.057	Powers and duties
3.05.058	Composition and terms of office
3.05.059	Organization and procedures

# **Advisory Board Appointments**

3.05.070	Appointment to Board
5.05.070	ADDUITINEIL LO DOGIG

# **Advisory Board Liaison**

3.05.080 Liaison

Cross-references: Public Nuisances, see Ch. 9.02; Public Works, see Title V; Zoning, see Ch. 15.02

#### PARKS AND RECREATION ADVISORY BOARD

#### § 3.05.001 ESTABLISHMENT.

A Parks and Recreation Advisory Board (the Board) is hereby created and established.

#### § 3.05.002 PURPOSE.

The purpose of the Board is to advise the Town Council (Council) and Manager on parks and recreation issues to include, but not be limited to, town parks and recreation areas, safety matters in town parks and recreation areas, and recreational activities in town parks and recreation areas. The Board shall work on other issues assigned by the Council or Manager.

Amended 4/21/2022

#### § 3.05.003 POWERS AND DUTIES.

The Board shall report to the Town Council and shall have the following powers and duties:

- A. At the direction of the Council and Manager, conduct studies and make recommendations on matters relating to parks and recreation issues.
- B. At their request, assist the Council and/or Manager in the resolution of complaints and concerns registered by the town's citizens, governmental agencies, or other entities.
- C. All Board reports, recommendations, or requests for actions shall be coordinated, when appropriate, with other town boards working through the Manager and Council.
- D. Because the Board is advisory in purpose, no Board member shall make, or have the authority to make, any contractual or financial obligations or arrangements on behalf of, or for, the Town.
- E. The Board, at its discretion and operating within its budget, may organize and administer Council and/or Manager approved parks and recreational activities and events to serve the residents of River Bend. The Board may be asked to organize special events or activities by the Council and/or Manager.

Amended 04/18/2013, 04/21/2022

#### § 3.05.004 COMPOSITION AND TERMS OF OFFICE.

A. There shall be seven (7) members of the Board, to be appointed by the Council for 2-year staggered terms. All members shall serve without compensation. The terms of office shall commence on July 1 and end on June 30, 2 years later, unless appointed to fill a vacancy, in which the term would begin immediately and end when the term was scheduled to end.

B. All members shall be residents of the town.

Amended 04/21/2022

C. The Council may remove a Board member only by vote in an open meeting. A Board member who misses 3 consecutive meetings without being excused by the Board shall be considered to have resigned membership in the Board. The vacancy shall be filled as soon as practicable by the Council.

Amended 04/21/2022

#### § 3.05.005 ORGANIZATION AND PROCEDURES.

- A. At the first regular meeting each year following June 30, the Board shall elect a Chair, Vice Chair and a Secretary. The Secretary need not be a member of the Board. The name and contact information for each officer shall be immediately forwarded to the Town Clerk. Any subsequent change in officers shall also be forwarded to the Town Clerk.
- B. The Board shall set a date (Ex: 2nd Thursday of each month), time and place to conduct its regular meeting. The schedule of regular meetings for the Board shall be maintained in the Office of Town Clerk.
- C. The Board shall hold a minimum of 4 scheduled meetings per year. Special meetings may be called by Chair, the Manager, or 2 members of the Board. All meetings of the Board shall be conducted in a public, accessible place. All meetings shall be open to the public, shall be conducted under the rules of order established by Council, and shall be in accordance with state laws, in particular, the Open Meetings Law. A written agenda shall be prepared and distributed to all Board members and the Liaison at least 48 hours prior to all meetings. Copies of the agenda shall be available to the public at all meetings. A written record of minutes of each meeting shall be kept by the Secretary or, in their absentee, a designated person and shall include information on attendance, findings, recommendations, and actions taken by the Board. A draft copy of the minutes shall be provided to the Town Clerk within 10 business days of the meeting. At the next regular meeting of the Board, the draft minutes shall be presented to the Board for official acceptance. Within 10 days of adoption by the Board, a signed copy of the minutes shall be provided to the Town Clerk for retention. In accordance with applicable law, minutes of Board meetings are public record. Board minutes shall be posted on the Town's web page in a manner consistent with the process of posting Town Council minutes.
- D. A quorum, comprised of more than half the current membership, shall be present at the meeting to take any official action required or authorized by this subchapter. Only appointed Board members are eligible to vote. The Chair is eligible to vote on all matters.
- E. The Board may adopt by-laws, rules, and other procedures not inconsistent with the town's ordinances and laws of North Carolina, with approval by the Town Manager.
- F. Pursuant to G.S. § 160D-109, members of appointed boards providing advice to the Town Council shall not vote on recommendations regarding any zoning map or text amendment

- where the outcome of the matter being considered is reasonably likely to have a direct, substantial, and readily identifiable financial impact on the member.
- G. Any official recommendation, arising out of the Board, shall be submitted in writing to the Town Council through the Board's liaison or the Town Manager.

Amended 06/16/2022

#### **ENVIRONMENT AND WATERWAYS ADVISORY BOARD**

#### § 3.05.015 ESTABLISHMENT.

An Environment and Waterways Advisory Board (the Board) is hereby created and established.

#### § 3.05.016 PURPOSE.

The purpose of the Board is to advise the Town Council (Council) and Manager on environmental and waterways issues and to provide recommendations on waterways and environmental issues or concerns relating to use, preservation, conservation and protection of such resources within the town. The Board shall work on other issues assigned by the Council or Manager.

Amended 04/21/2022

# § 3.05.017 POWERS AND DUTIES.

Amended 04/18/2013

The Board shall report to the Town Council and shall have the following powers and duties:

- A. At the direction of the Council and Manager conduct studies and make recommendations on matters relating to waterways and environmental issues.
- B. At their request, assist the Council and/or Manager in the resolution of complaints and concerns registered by the town's citizens, governmental agencies, or other entities.
- C. All Board reports, recommendations, or requests for actions shall be coordinated, when appropriate, with other town boards working through the Manager and Council.
- D. Because the Board is advisory in purpose, no Board member shall make, or have the authority to make, any contractual or financial obligations or arrangements on behalf of, or for, the town.
- E. The Board, at its discretion and operating within its budget, may organize and administer Council and/or Manager approved projects related to environmental and waterway activities and events to serve the residents of River Bend. The Board may be asked to organize special events or activities by the Council and/or Manager.
- F. To engage in activities to further public education and understanding of the importance of waterways and the environment to the community, and voluntary means by which these resources may be protected.

Amended 04/21/2022

#### § 3.05.018 COMPOSITION AND TERMS OF OFFICE.

A. There shall be seven (7) members of the Board, to be appointed by the Council for 2-year staggered terms. All members shall serve without compensation. The terms of office shall commence on July 1 and end on June 30, 2 years later, unless appointed to fill a vacancy, in which the term would begin immediately and end when the term was scheduled to end.

Amended 08/18/2016

B. All members shall be residents of the town.

Amended 04/21/2022

C. The Council may remove a Board member only by vote in an open meeting. A Board member who misses 3 consecutive meetings without being excused by the Board shall be considered to have resigned membership in the Board. The vacancy shall be filled as soon as practicable by the Council.

Amended 04/21/2022

#### § 3.05.019 ORGANIZATION AND PROCEDURES.

- A. At the first regular meeting each year following June 30, the Board shall elect a Chair, Vice Chair and a Secretary. The Secretary need not be a member of the Board. The name and contact information for each officer shall be immediately forwarded to the Town Clerk. Any subsequent change in officers shall also be forwarded to the Town Clerk.
- B. The Board shall set a date (Ex: 2nd Thursday of each month), time and place to conduct its regular meeting. The schedule of regular meetings for the Board shall be maintained in the Office of Town Clerk.
- C. The Board shall hold a minimum of 4 scheduled meetings per year. Special meetings may be called by Chair, the Manager, or 2 members of the Board. All meetings of the Board shall be conducted in a public, accessible place. All meetings shall be open to the public, shall be conducted under the rules of order established by Council, and shall be in accordance with state laws, in particular, the Open Meetings Law. A written agenda shall be prepared and distributed to all Board members and the Liaison at least 48 hours prior to all meetings. Copies of the agenda shall be available to the public at all meetings. A written record of minutes of each meeting shall be kept by the Secretary or, in their absentee, a designated person and shall include information on attendance, findings, recommendations, and actions taken by the Board. A draft copy of the minutes shall be provided to the Town Clerk within 10 business days of the meeting. At the next regular meeting of the Board, the draft minutes shall be presented to the Board for official acceptance. Within 10 days of adoption by the Board, a signed copy of the minutes shall be provided to the Town Clerk for retention. In accordance with applicable law, minutes of Board meetings are public record. Board minutes shall be posted on the Town's web page in a manner consistent with the process of posting Town Council minutes.

- D. A quorum, comprised of more than half the current membership, shall be present at the meeting to take any official action required or authorized by this subchapter. Only appointed Board members are eligible to vote. The Chair is eligible to vote on all matters.
- E. The Board may adopt by-laws, rules, and other procedures not inconsistent with the town's ordinances and laws of North Carolina, with approval by the Town Manager.
- F. Pursuant to G.S. § 160D-109, members of appointed boards providing advice to the Town Council shall not vote on recommendations regarding any zoning map or text amendment where the outcome of the matter being considered is reasonably likely to have a direct, substantial, and readily identifiable financial impact on the member.
- G. Any official recommendation, arising out of the Board, shall be submitted in writing to the Town Council through the Board's liaison or the Town Manager.

Amended 06/16/2022

#### PLANNING BOARD

#### § 3.05.035 ESTABLISHMENT.

A Planning Board (the Board) is hereby created and established.

#### § 3.05.036 PURPOSE.

The purpose of the Board is to advise the Town Council (Council) and Manager on planning and zoning issues to include, but not be limited to, establishment or revision of districts, regulation and restriction of the erection, construction, reconstruction, alteration, repair or use of buildings, structures or land in accordance with G.S. § 160D-109. The Board shall work on other issues assigned by the Council or Manager.

#### § 3.05.037 POWERS AND DUTIES.

Amended 04/18/2013

Pursuant to G.S. § 160A-361, the Board shall report to the Town Council and shall have the following powers and duties:

- A. At the direction of the Council and Manager, conduct studies and make recommendations on matters relating to planning and zoning issues.
- B. At their request, assist the Council and Manager in the resolution of complaints and concerns registered by the town's citizens, governmental agencies, or other entities.
- C. All Board reports, recommendations, or requests for actions shall be coordinated, as appropriate, with other town boards working through the Manager and Council.

D. Because the Board is advisory in purpose, no Board member shall make, or have the authority to make, any contractual or financial obligations or arrangements on behalf of, or for, the town.

#### § 3.05.038 COMPOSITION AND TERMS OF OFFICE.

A. There shall be seven (7) members of the Board, six (6) being appointed by the Council for 2-year staggered terms. The seventh member shall be a citizen living in the town's extraterritorial jurisdiction (ETJ) and shall be appointed by the Craven County Commissioners in accordance with G.S. § 160A-362. All members shall serve without compensation. The terms of office shall commence on July 1 and end on June 30, 2 years later, unless appointed to fill a vacancy, in which the term would begin immediately and end when the term was scheduled to end.

Amended 08/18/2016

B. All members shall be residents of the town.

Amended 04/21/2022

C. The Council may remove a town-appointed Board member only by vote in an open meeting. A Board member who misses 3 consecutive meetings without being excused by the Board shall be considered to have resigned membership in the Board. The vacancy shall be filled by the Council as soon as practicable.

Amended 04/21/2022

D. Only the Craven County Commissioners have the authority to remove the ETJ member from the Board. Any ETJ vacancy shall be filled by the Commissioners.

Amended 04/21/2022

E. All members of the Board shall have equal rights, privileges and duties with regards to all matters within the town's planning and zoning jurisdiction.

#### § 3.05.039 ORGANIZATION AND PROCEDURES.

- A. At the first regular meeting each year following June 30, the Board shall elect a Chair, Vice Chair and a Secretary. The Secretary need not be a member of the Board. The name and contact information for each officer shall be immediately forwarded to the Town Clerk. Any subsequent change in officers shall also be forwarded to the Town Clerk.
- B. The Board shall set a date (Ex: 2nd Thursday of each month), time and place to conduct its regular meeting. The schedule of regular meetings for the Board shall be maintained in the Office of Town Clerk.
- C. The Board shall hold a minimum of 4 scheduled meetings per year. Special meetings may be called by Chair, the Manager, or 2 members of the Board. All meetings of the Board shall be conducted in a public, accessible place. All meetings shall be open to the public, shall be conducted under the rules of order established by Council, and shall be in accordance with state laws, in particular, the Open Meetings Law. A written agenda shall be prepared and distributed to all Board members and the Liaison at least 48 hours prior to all meetings. Copies of the agenda shall be available to the public at all meetings. A written record of minutes of each

meeting shall be kept by the Secretary or, in their absentee, a designated person and shall include information on attendance, findings, recommendations, and actions taken by the Board. A draft copy of the minutes shall be provided to the Town Clerk within 10 business days of the meeting. At the next regular meeting of the Board, the draft minutes shall be presented to the Board for official acceptance. Within 10 days of adoption by the Board, a signed copy of the minutes shall be provided to the Town Clerk for retention. In accordance with applicable law, minutes of Board meetings are public record. Board minutes shall be posted on the Town's web page in a manner consistent with the process of posting Town Council minutes.

- D. A quorum, comprised of more than half the current membership, shall be present at the meeting to take any official action required or authorized by this subchapter. Only appointed Board members are eligible to vote. The Chair is eligible to vote on all matters.
- E. The Board may adopt by-laws, rules, and other procedures not inconsistent with the town's ordinances and laws of North Carolina, with approval by the Town Manager.
- F. Pursuant to G.S. § 160D-109, members of appointed boards providing advice to the Town Council shall not vote on recommendations regarding any zoning map or text amendment where the outcome of the matter being considered is reasonably likely to have a direct, substantial, and readily identifiable financial impact on the member.
- G. Any official recommendation, arising out of the Board, shall be submitted in writing to the Town Council through the Board's liaison or the Town Manager.

Amended 06/16/2022

# **COMMUNITY APPEARANCE COMMISSION**

#### § 3.05.055 ESTABLISHMENT.

A Community Appearance Commission (herein after, the Board) is hereby created and established.

Amended 04/21/2022

#### § 3.05.056 PURPOSE.

The purpose of the Board is to advise the Town Council (Council) and Manager on community appearance issues to include, but not be limited to, enhancing the appearance of the town, making recommendations for planting of trees, shrubs or other planting materials on town owned property including town right-of-ways, and any other matter that affects the overall appearance of the town. The Board shall work on other issues assigned by the Council or Manager.

Amended 04/21/2022

§ 3.05.057 POWERS AND DUTIES.

Amended 04/18/2013

The Board shall report to the Town Council and shall have the following powers and duties:

- A. At the direction of the Council and/or Manager, conduct studies and make recommendations on matters relating to community appearance issues.
- B. At the request of the Council and Manager, assist in the resolution of complaints and concerns registered by the town's citizens, governmental agencies, or other entities.
- C. All Board reports, recommendations, or requests for actions shall be coordinated, when appropriate, with other town boards working through the Manager and Council.
- D. Because the Board is advisory in purpose, no Board member shall make, or have the authority to make, any contractual or financial obligations or arrangements on behalf of, or for, the town.
- E. The Board, at its discretion and operating within its budget, may organize and implement Council and/or Manager approved projects related to community appearance. The Board may be asked to conduct special projects or activities by the Council and/or Manager.

Amended 04/21/2022

#### § 3.05.058 COMPOSITION AND TERMS OF OFFICE.

A. There shall be seven (7) members of the Board, to be appointed by the Council for 2-year staggered terms. All members shall serve without compensation. The terms of office shall commence on July 1 and end on June 30, 2 years later, unless appointed to fill a vacancy, in which the term would begin immediately and end when the term was scheduled to end.

Amended 8/18/2016, 04/21/2022

B. All members shall be residents of the town.

Amended 04/21/2022

C. The Council may remove a Board member only by vote in an open meeting. A Board member who misses 3 consecutive meetings without being excused by the Board shall be considered to have resigned membership in the Board. The vacancy shall be filled as soon as practicable by the Council.

Amended 04/21/2022

# § 3.05.059 ORGANIZATION AND PROCEDURES.

- A. At the first regular meeting each year following June 30, the Board shall elect a Chair, Vice Chair and a Secretary. The Secretary need not be a member of the Board. The name and contact information for each officer shall be immediately forwarded to the Town Clerk. Any subsequent change in officers shall also be forwarded to the Town Clerk.
- B. The Board shall set a date (Ex: 2nd Thursday of each month), time and place to conduct its regular meeting. The schedule of regular meetings for the Board shall be maintained in the Office of Town Clerk.
- C. The Board shall hold a minimum of 4 scheduled meetings per year. Special meetings may be called by Chair, the Manager, or 2 members of the Board. All meetings of the Board shall be

conducted in a public, accessible place. All meetings shall be open to the public, shall be conducted under the rules of order established by Council, and shall be in accordance with state laws, in particular, the Open Meetings Law. A written agenda shall be prepared and distributed to all Board members and the Liaison at least 48 hours prior to all meetings. Copies of the agenda shall be available to the public at the meeting. A written record of minutes of each meeting shall be kept by the Secretary or, in their absentee, a designated person and shall include information on attendance, findings, recommendations, and actions taken by the Board. A draft copy of the minutes shall be provided to the Town Clerk within 10 business days of the meeting. At the next regular meeting of the Board, the draft minutes shall be presented to the Board for official acceptance. Within 10 days of adoption by the Board, a signed copy of the minutes shall be provided to the Town Clerk for retention. In accordance with applicable law, minutes of Board meetings are public record. Board minutes shall be posted on the Town's web page in a manner consistent with the process of posting Town Council minutes.

- D. A quorum, comprised of more than half the current membership, shall be present at the meeting to take any official action required or authorized by this subchapter. Only appointed Board members are eligible to vote. The Chair is eligible to vote on all matters.
- E. The Board may adopt by-laws, rules, and other procedures not inconsistent with the town's ordinances and laws of North Carolina, with approval by the Town Manager.
- F. Pursuant to G.S. § 160D-109, members of appointed boards providing advice to the Town Council shall not vote on recommendations regarding any zoning map or text amendment where the outcome of the matter being considered is reasonably likely to have a direct, substantial, and readily identifiable financial impact on the member.
- G. Any official recommendation, arising out of the Board, shall be submitted in writing to the Town Council through the Board's liaison or the Town Manager.

Amended 06/16/2022

#### § 3.05.070 APPOINTMENT TO BOARD

- A. No appointment to fill a vacancy on an Advisory Board shall be made until the vacancy has been advertised for at least 2 weeks. Applicants are encouraged to attend the Council meeting where their consideration of appointment is scheduled, whereby they will be introduced to the Council.
- B. The Town Council may give preference to minority applicants in order to promote diversity when selecting the membership of the committee.
- C. The following application procedure shall be followed by all applicants:
  - 1. Any person interested in appointment to an Advisory Board shall complete and submit an Advisory Board Application.
  - 2. Before being considered for appointment, an applicant must have attended at least 1 meeting of the Advisory Board they request to be appointed to.

- 3. All applications for appointment will be reviewed by the Advisory Board. The Advisory Board shall consider all applicants and submit a recommendation for appointment to the Town Council.
- 4. The Advisory Board Liaison shall submit the appointment recommendation to the Town Council.
- D. Advisory Board members may resign at any time for any reason. All resignations must be immediately reported in writing or via email to the Town Manager by the Chair, or Liaison. Once a member's resignation becomes effective, that member may only be considered for reappointment following the procedure described herein.

Added 04/21/2022

# § 3.05.080 ADVISORY BOARD LIAISON

[Reserved for future use.]

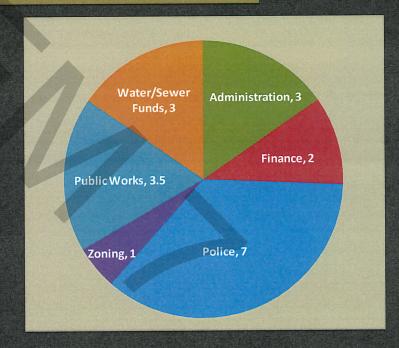
Added 04/21/2022

# **Staffing Trends and Projection**

Full-Time Equivalent Positions (FTE) - All Funds							
Fiscal Year	2022	2023	2024	2025	2026	2027	
Administration	3	3	3	3	3	3	
Finance	2	2	2	2	2	2	
Police (2 PT officers)	7	7	7	7	7	7	
Zoning	1	1	1	1	1	1	
Public Works	3.5	3.5	3.5	3.5	3.5	3.5	
Water/Sewer Funds	3	3	3	3	3	3	
TOTAL FTE	19.5	19.5	19.5	19.5	19.5	19.5	

We fund 18 full-time and 3 part-time positions which is equivalent to 19.5 full-time positions.

We also have 4 part-time class instructors, who are paid through class fees. These positions are not included in this chart.





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# RIVER BEND TOWN COUNCIL DRAFT AGENDA Regular Meeting January 19, 2023 River Bend Town Hall

7:00 p.m.

Pledge: Castranova

- 1. Call to Order (Mayor Kirkland Presiding)
- 2. Recognition of New Residents
- 3. Additions/Deletions to Agenda
- 4. Addresses to the Council
- 5. Public Hearings
- 6. Consent Agenda

All items listed under this section are considered routine by the Council and will be enacted by one motion in the form listed below. There will be no separate discussion of these items. If discussion is desired, that item will be removed from the Consent Agenda and will be considered separately.

#### A. Approve:

Minutes of the December 15, 2022 Regular Council Meeting

7. Town Manager's Report – Delane Jackson

#### Activity Reports

- A. Monthly Police Report by Chief Joll
- B. Monthly Water Resources Report by Director of Public Works Mills
- C. Monthly Work Order Report by Director of Public Works Mills
- D. Monthly Zoning Report by Assistant Zoning Administrator McCollum

# **Administrative Reports:**

- 8. Planning Board Councilman Sheffield
  - A. Planning Board Report
  - B. Board of Adjustment Report
- 9. Public Safety Councilman Weaver
  - A. Community Watch
  - B. CERT
- 10. Parks & Recreation Councilman Castranova
  - A. Parks and Rec Report
  - B. Organic Garden Report
  - C. Library Report
- 11. CAC Councilwoman Maurer
  - A. CAC Report

- Finance Councilman Leonard
   Financial Report Finance Director
- Environment And Waterways / Parks and Recreation Councilman Leonard
   EWAB Report
- 14. Mayor's Report Mayor Kirkland
- 15. Public Comment

The public comment period is set aside for members of the public to offer comments to the Council. It is the time for the Council to listen to the public. It is not a Question & Answer session between the public and the Council or Staff. All comments will be directed to the Council. Each speaker may speak for up to 3 minutes. A member of staff will serve as timekeeper. A sign-up sheet is posted by the meeting room door and will be collected prior to the start of the Public Comment Period. Speakers will be called on by the Mayor in the order that they signed up. In order to provide for the maintenance of order and decorum, the Council has adopted a policy for this section of the meeting. A copy of the policy is posted by the door for your review. Please follow the policy. If you have a specific question for staff, you are encouraged to contact the Town Manager or the appropriate Department Head at another time.

16. Adjournment