TOWN OF RIVER BEND BOARD OF ADJUSTMENT MEETING June 28, 2022 6:00 p.m. 45 Shoreline Drive, River Bend

<u>Agenda</u>

1. Call to Order

- 2. Accept minutes from February 3, 2022 meeting
- 3. Conduct Evidentiary Hearing
 - A. Announce the case
 - B. Explanation of Quasi-Judicial nature of the case
 - C. Swear all witnesses
 - D. Call for disclosures by Board of Adjustment members
 - E. Consider Questions on Standing
 - F. Staff overview and presentation of preliminary materials
 - G. Presentation by applicant
 - H. Presentation by other parties with standing
 - I. Other witnesses called if necessary
 - J. Applicant rebuttal
 - K. Other parties' rebuttal
 - L. Board deliberations on case
- 4. Consideration of granting Special Use permit
 - A. Vote on findings
 - B. Vote on issuing permit
- 5. Adjournment

River Bend Board of Adjustment February 3rd, 2022 Municipal Building 7:00 PM

Board Members present:	Chairman Paige Ackiss, Vice Chair Patty Leonard (via telephone), Kelly Forrest (ETJ Representative), Helmut Weisser
Board Members absent:	Chris Barta, Rick Fisher (ETJ Alternate), Kelly Forrest (ETJ Representative), Cinda Hill
Others present:	Councilman Buddy Sheffield (Liaison to BOA), Assistant Zoning Administrator Allison McCollum

CALL TO ORDER

Chairman Paige Ackiss called the meeting to order at 5:48 PM on Thursday, February 3rd, 2022 at the River Bend Municipal Building. Chairman Ackiss had Vice Chair Patty Leonard announce her attendance individually as she was joining the meeting by phone.

APPROVAL OF JANUARY 4TH, 2022 MEETING MINUTES

Board Member Helmut Weisser made a motion to accept the minutes from the January 4th, 2022 meeting of the Board of Adjustment. Motion was seconded by Board Member Kelly Forrest. Chairman Ackiss asked that Patty Leonard cast her vote individually and the motion carried unanimously.

ADJOURNMENT

Vice Chair Patty Leonard motioned to adjourn the meeting. Board Member Kelly Forrest seconded the motion; it carried unanimously. The meeting adjourned at 5:51 PM.

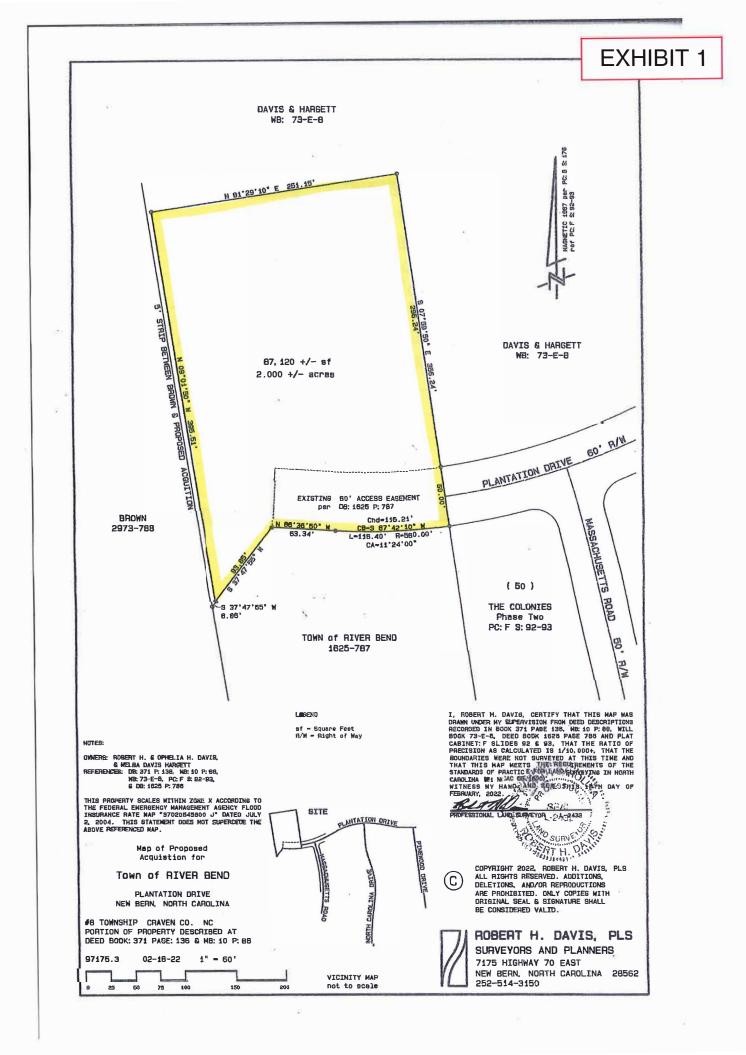
Allison McCollum, Secretary

TABLE OF EVIDENCE

- EXHIBIT 01 Special Use Permit Application
- EXHIBIT 02 Recommendation from the Planning Board
- EXHIBIT 03 Online Notice of Public Hearing
- EXHIBIT 04 Newspaper Advertisement of Public Hearing
- EXHIBIT 05 Sign Posted at Parcel #8-206-8004
- EXHIBIT 06 Letter Sent to Adjacent Property Owners
- EXHIBIT 07 Ordinance §15.02.124 District Use Regulations
- EXHIBIT 08 Attorney Opinion Letter
- EXHIBIT 09 GIS Map of Parcel
- EXHIBIT 10 Zoning Map of Parcel
- EXHIBIT 11 Building Rendering
- EXHIBIT 12 Ordinance §15.02.122 Review and Approval of Special Uses
- EXHIBIT 13 Ordinance §15.02.120 General Regulations
- EXHIBIT 14 Ordinance §15.02.221 Description of Buffers

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	APPLI	CATION FOR SPE	ECIAL USE PER	МІТ				
		Applicant Info	ormation				15-18 F	
Full Nar	me: Town of Riv	er Benc	<u> </u>		Date:	5-17	<u>'-22</u>	_
Address				M.I.				
	Street Address River Bend			NC	Apo	artment/Unit	,# ,	
Phone:	638-3870	Ema		State		code nd nc	e.org	K
			U					
		Reque			20		1920 - SS	
l/We re	quest a Special Use Permit to allow:	<u>a Pub</u> 1504	te Work		fice			-
	o de puilt at	_1501	Plantad	101	Drive			-
-								-
-								-
1.	Legal description of land:	see a	Hached	Μαρ	and	sche	dule /	A
2.	Is map/plat plan/drawing enclosed?				2	YES	NO	-
3.	Land described is currently zoned:	(R15, BD, etc.)	R-204	q		A		
4.	Intended use of land:	Public	Works		ice			
5.	Will the proposed use adversely affect	t the health and sa	fety of residents a	and/or wor	kers in the z	oned area	a?	
	Will the proposed use be detrimental Is the lot sufficient size to accommod Will the intended use create a nuisan Will the proposed use adversely affect Is a site plan enclosed? Are architectural drawings enclosed?	ate the proposed u ce or hazard for the	ise? e adjacent proper		ies?			3
54) -		1						

	EXHIBIT 1
12. Is an off-street parking plan enclosed?	YES NO
13. Is the \$200 fee for Special Use Permits enclosed?	YES NO
Additional Information	
Please list any additional relevant information or further justification for the request.	
The special use permit is requested to for the construction operation of a	allow Public
Works Office complex. The facility i	s currently
the facility / operations will be relocat	allowed, 1 ed to
a 2 acre site at 1504 Plantation	Drive.
Signature	
I certify that my answers are true and complete to the best of my knowledge. Signature:	5-26-22
	6 V





TOWN OF RIVER BEND

45 Shoreline Drive River Bend, NC 28562

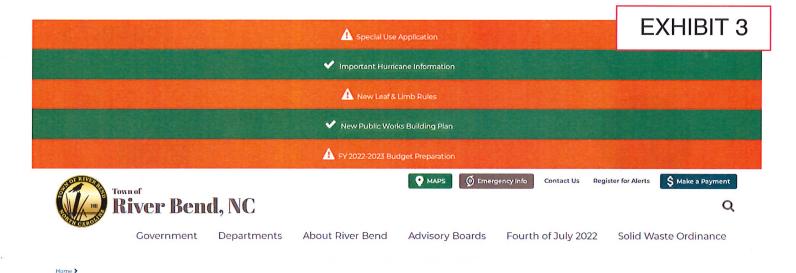
T 252.638.3870 F 252.638.2580 www.riverbendnc.org

ATTN: River Bend Board of Adjustment RE: Parcel #8-200-27001 – River Bend Public Works

On June 2nd, 2022, members of the Planning Board reviewed and discusssed with Town Manager Delane Jackson the Special Use Permit application he submitted for the Town of River Bend to develop a new facility for the Public Works staff on Parcel #8-200-27001, located 1405 Plantation Drive.

The Planning Board recommends granting the requested Special Use Permit.

Egon Lippert Chairman, Planning Board



Special Use Application

NOTICE OF PUBLIC HEARING

The Board of Adjustment (BOA) of the Town of River Bend has received a request from the Town of River Bend to obtain a special use permit to construct a Public Works Facility in River Bend. The proposed site is located at 1405 Plantation Drive, near the town's water tank, is zoned R-20A (Residential-Agriculture), and identified by Craven County PIN: 8-200-27001. The request requires a quasi-judicial hearing, which is very similar to a court hearing. All testimony must be sworn and in person before the BOA. Comments called in and letters or written statements [such as petitions] cannot be entered into the record. Having first-hand testimony allows for cross-examination of all witnesses by the BOA and others in attendance. Testimony offered on the case should be from direct personal or professional knowledge, and focus on the ordinance-specified considerations of the BOA. The hearing will be held on June 28, 2022 at 6 p.m. at Town Hall, located at 45 Shoreline Drive, River Bend, NC. The application and maps may be reviewed at the Town of River Bend Zoning Department, 45 Shoreline Drive, between 8:00 AM and 4:00 PM, Monday through Friday or by visiting the town's website at www.riverbendne.org and clicking on the "Special Use Application" tab.

See map below. The subject property is outlined in blue.



NEWBERNSJ.COM FRIDAY, JUNE 10, 2022 118. 5 classifieds phone: 888.263.9575 classifieds/auto/real estate email: NewBernClassifieds@gannett.com public notices/legals email: NewBernClassifieds@gannett.com jobs website: newbern5.com/jobs	<text><text><text><text><text></text></text></text></text></text>
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PUBLIC NOTICE

A public hearing concerning a special use permit request for this property has been scheduled for June 28, 2022 at 6pm at Town Hall in River Bend located at 45 Shoreline Dr. 252-638-3870



TOWN OF RIVER BEND

45 Shoreline Drive River Bend, NC 28562

T 252.638.3870 F 252.638.2580 www.riverbendnc.org

June 8, 2022

Dear Property Owner:

The River Bend Board of Adjustment (BOA) will hold a public hearing on Tuesday, June 28th, 2022 at 6:00 PM in the Council Chambers of the River Bend Town Hall located at 45 Shoreline Drive, for the following request:

To gather comments on a request for a special use permit for the construction of a Public Works Facility by the Town of River Bend. The proposed site is located at 1504 Plantation Drive, is zoned Residential Agriculture (R20-A) and has Craven County PIN: 8-200-27001. The lot is shown on the attached map (outlined in blue).

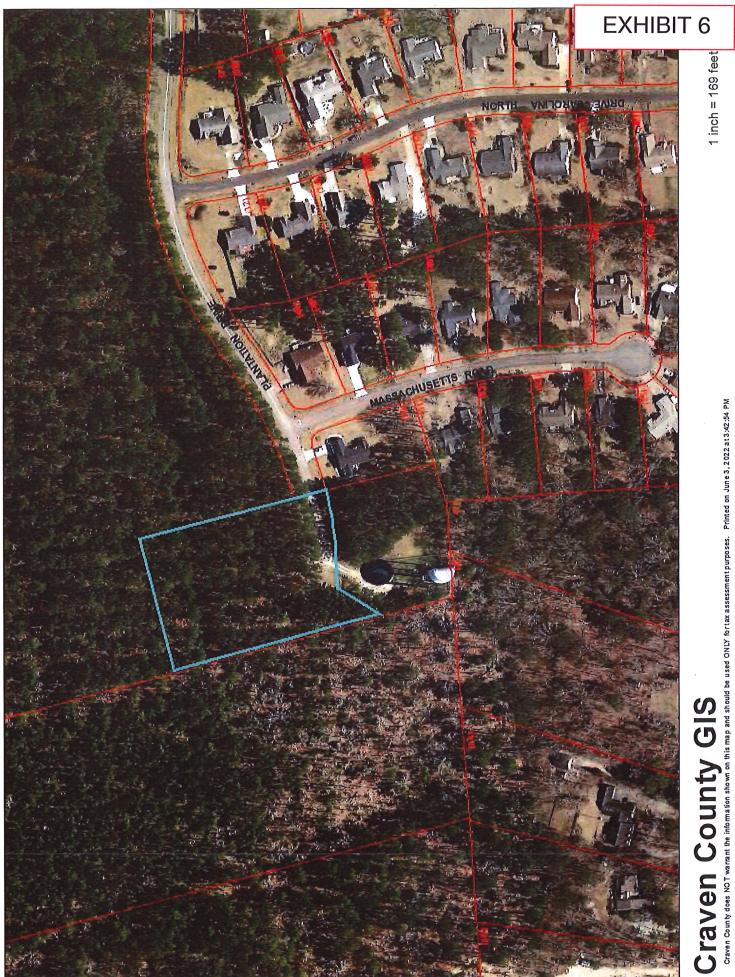
This is a quasi-judicial hearing, very similar to a court hearing. All testimony must be sworn and in person before the BOA. Comments called in and letters or written statements [such as petitions] cannot be entered into the record. Having first-hand testimony allows for cross-examination of all witnesses by the BOA and others in attendance. <u>Testimony offered on the case should be from direct personal or professional knowledge, and focus on the ordinance-specified considerations of the BOA.</u> If several people have testimony to offer, it is suggested they coordinate their efforts to avoid repetition. Action on issuing the permit may be taken by the BOA following the public hearing.

The application and maps may be reviewed at the Town of River Bend Zoning Department, 45 Shoreline Drive, between 8:00 AM and 4:00 PM, Monday through Friday or by visiting the town's website at www.riverbendnc.org and clicking on the "Special Use Application" tab.

All decisions of the Board of Adjustment are subject to appeal to Superior Court within 30 days after the aggrieved party receives the BOA's written decision. An appeal to the BOA action must be filed pursuant to procedures noted in the North Carolina General Statues.

If you have questions, please contact me between 8:00 AM and 4:00 PM, Monday through Friday at 252-638-3870 or via email at <u>manager@riverbendnc.org</u>.

Sincerely ackson Delane Jackson, **Town Manager**



SCHEDULE OF DISTRICT USE REGULATIONS

EXHIBIT 7

KEY:

P – Use permitted by right

SU – Special use permitted upon approval by Board of Adjustment after recommendation of the Planning Board

Blank/Unlisted - Prohibited use

Use	R20/ R20A	R15	PDR- SF	PDR- MF	ID	BD	BD- PD	AGR	Parking Code*
Jewelry and Watch Repair						Р	Р	ad c	G
Libraries	SU	SU	SU	SU		Р	Р		G
Marina						Р		i da Isaan	G
Nursing Home and Rest Home					Р				G
Office for Business, Professional and Personal Services						Р	Р		G
Pet Shops (excluding Veterinary Services)	d :					Р	Р	71	G
Pharmacy						Р	Р	ina na g na fijolo	G
Photo Shop/Supply		e				Р	Р		G
Police Station	<mark>SU</mark>	SU	SU	SU	SU	<mark>SU</mark>	SU		F
Public Enterprise**	SU	SU	SU	SU	81. 671,	SU	SU	en al al s	F
Public Utility	SU	SU	SU	SU	SU	SU	SU		F
Restaurants	8			an Maria. Status	Ρ	Р	Р	en porte Su o cale	F
Schools	SU	SU	SU	SU	SU	di Alup Kingg	an ta Si Maria	ut dana. Barant	F
Service Station		arin tuni Nuur ma				SU	SU		J
Shoe Sales and Repair		1	6. 91. 6.5			Р	Р		G
Sporting Goods Sales	12 m.		8		n bart	Р	Р	1	G

SCHEDULE OF DISTRICT USE REGULATIONS KEY: P – Use permitted by right SU – Special use permitted upon approval by Board of Adjustment after recommendation of the **Planning Board** Blank/Unlisted – Prohibited use PDR-PDR-BD-Parking R20/ AGR Use R15 ID BD R20A SF MF PD Code* Storage Rental Ρ Ρ G Units/Areas Ρ Ρ G Travel Agency Utility Tanks, Pumps, Electrical SU SU SU SU SU SU SU SU Substations & **Related Services** Wholesale and/or SU SU F **Retail Janitorial** Sales & Services Ρ Ρ Ρ G Youth Center *Parking code described in §15.02.080 ** As defined by G.S. § 160A-311

Penalty, see § 1.01.999

Amended 11/18/10

§ 15.02.125 CONTROL OF BACKFLOW AND CROSS-CONNECTIONS.

- A. Purpose.
 - The purpose of this section is to protect the public potable water supply of the town from the possibility of contamination or pollution by isolating within the consumer's internal distribution system(s) or the consumer's private water system(s) such contaminants or pollutants which could backflow into the public water system.
 - 2. This section shall apply to all users connected to the town's public potable water supply regardless of whether the user is located within the town limits or outside the town limits.
- B. *Definitions*. For the purpose of this section, the following definitions shall apply unless the context clearly indicates or requires a different meaning.

AIR-GAP SEPARATION. An unobstructed vertical distance through the atmosphere between the lowest opening from any pipe or faucet supplying water to a tank, plumbing fixture, or other device and the flood level rim of the receptacle. An approved air-gap vertical separation shall be at least double the diameter of the supply pipe. In no case shall the air-gap be less than 1 inch.



David B. Baxter, Jr. dbaxter@nclawyers.com

PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT - ATTORNEY/CLIENT PRIVILEGE

November 29, 2021

Town of River Bend Board of Adjustment c/o Chairperson 45 Shoreline Drive New Bern, North Carolina 28562

> Re: Our File:

Application of Schedule of District Use Regulations to Unlisted Uses 67667.02

Dear Chairperson:

I have been asked by the Town of River Bend ("Town") to prepare an opinion letter to you regarding the application of the Schedule of District Use Regulations ("Use Table") contained in the Zoning section of the Town's Code of Ordinances to uses of property that are not expressly listed in the Use Table. For example, if a company wanted to build a hospital and applied to the Town for a Zoning Permit, how would the Use Table be used to analyze whether the requested use is allowed, since "hospital" is not a listed use?

The Town's Use Table is contained in Section 15.02.124 of the Town's Code of Ordinances. The Used Table described which land uses in each zoning district are prohibited, allowed as a matter of right, or require a special use permit. The Use Table contains language that indicates (1) if the use is unlisted it is prohibited and (2) if the use is listed but there is a blank in the corresponding column for the district, then it is prohibited in that district. The first scenario of unlisted uses has been the cause of much litigation in North Carolina. The second scenario is generally permissible and will not be the focus of this opinion.

North Carolina Courts generally favor the unrestricted use of private property, free from government intervention. Accordingly, North Carolina Courts have applied this rule in construing local government land use regulations, specifically dealing with permitted use tables. *See Land v. Village of Wesley Chapel*, 697 S.E.2d 458 (N.C. Ct. App. 2010). Courts have traditionally struck down zoning actions that deny the right of a property owner to use his or her property for a use that is not expressly listed in the table of permitted uses. *See id.; see also Byrd v. Franklin County*, 765 S.E.2d 805 (N.C. Ct. App. 2014) (Hunter, R. dissenting), *rev'd by*, 778 S.E.2d 268 (N.C. 2015) (per curiam) (adopting reasoning contained in the dissent). Instead, the Courts have held that local governments must analyze whether an unlisted use is permissible by finding the listed use that is closest to the use being applied for and regulate that use in accordance with the regulations applicable to the listed use. *Id.*

In my hospital example above, based on the analysis used by the Courts, the "Nursing Home and Rest Home" use is likely the closest listed use to a hospital. The Town would analyze

 416 Pollock Street
 252

 P.O. Drawer 889
 800

 New Bern, NC 28563
 252

252-633-3131 (Office) 800-272-8369 (Toll Free) 252-633-3507 (Fax) Sumrell Sugg, P.A.

www.nclawyers.com

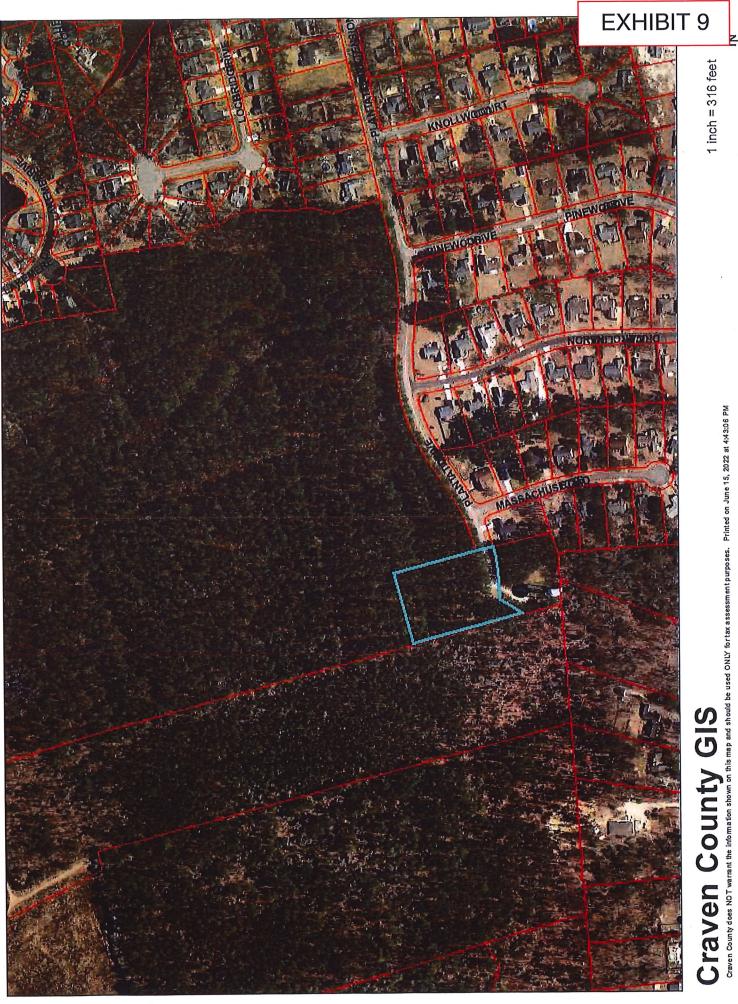
River Bend Board of Adjustment Chairperson November 29, 2021 Page 2

the request for a zoning permit as if the applicant had applied to use the property for a nursing home or rest home, which is only permitted as a matter of right in the Institutional District (ID).

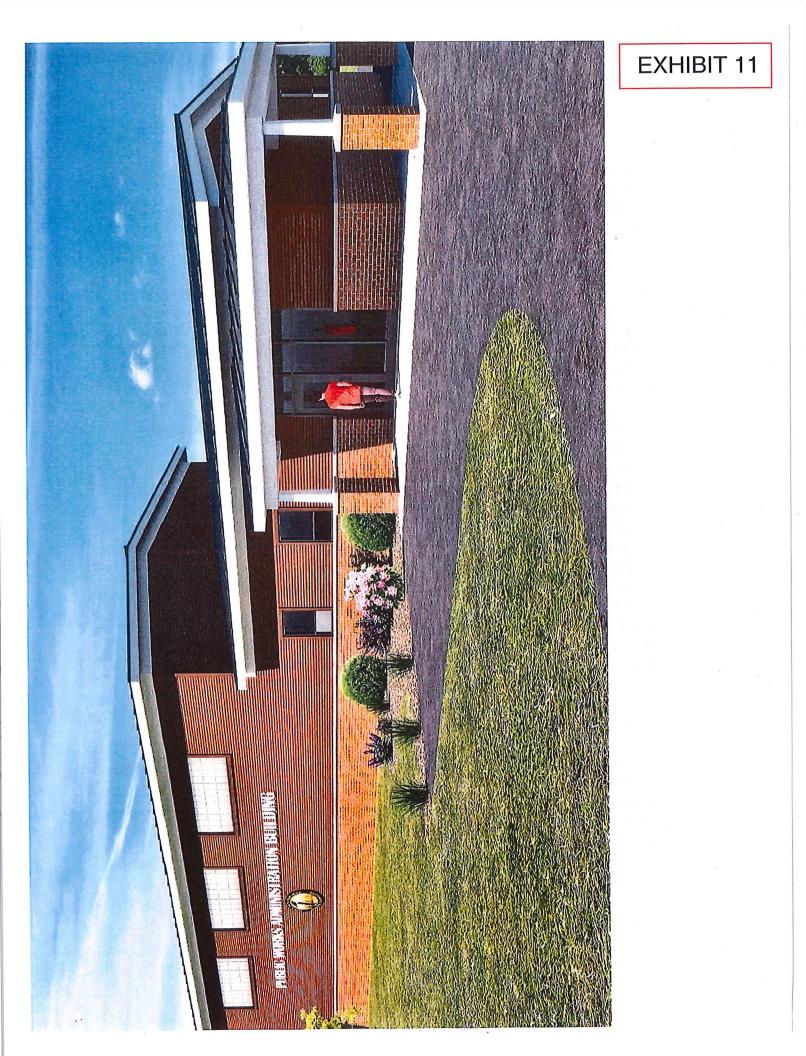
Based on the foregoing, I recommend any unlisted use applied for be analyzed in accordance with the framework outlined in North Carolina case law that I have summarized above. Additionally, I recommend that the Town's Code of Ordinances be amended to include procedural provisions specifically addressing unlisted uses. Additionally, I recommend that the Use Table be reviewed annually by the Planning Board with recommendations given to the Town Council for adding additional uses, if any. This will help ensure that the listed uses in the Use Table reflect current trends in uses that are not currently being regulated by the Town.

This legal opinion is rendered in the name of, Sumrell Sugg, P.A. and may be relied upon by you as an opinion of counsel before any Court or any state or federal administrative agency. Please review this opinion and let me know if you have any questions.

> Sincerely, David B. Baxter, Jr. Town Attorney







§ 15.02.122 REVIEW AND APPROVAL OF SPECIAL USES.

- Α.
- The application forms for a special use permit shall be transferred along with required plans, plats and the like to the Planning Board by the Zoning Administrator 7 days before a regularly scheduled Planning Board meeting so that the application can be placed on the Board's agenda.

EXHIBIT 12

- 2. At this meeting, the owner of the property for which the special use is sought or his agent shall appear.
- B. The Planning Board shall review the application for details, where applicable, of the site, situation, existing and proposed structures, architectural plans, neighboring land and water uses, proposed parking areas, driveway locations, highway access, traffic generation and circulation potential, drainage, waste disposal, water supply systems and the effects of the proposed use, structure, operation and potential changes in water quality, shoreland cover, natural beauty and wildlife habitat.
- C.
- 1. The Planning Board shall consider recommending conditions that may be placed in the granting of the special use permit by the Board of Adjustment.
- 2. These conditions may include items such as landscaping, architectural design, type of construction, construction commencement and proposed completion dates, sureties, lighting, fencing, location, size and number of signs, water supply and waste disposal systems, performance standards, street dedication, certified survey maps, floodproofing, ground cover, sedimentation control from the project construction, terraces, stream bank protection, planting of buffer screens, operational control, hours of operation, improved traffic circulation, deed restrictions, highway access restrictions, yard sizes or additional parking.
- D. In addition, the Planning Board shall check for compliance of the requested special use with all other relevant provisions of this subchapter, such as lot dimensional requirements, building heights, parking and loading standards.
- E. The Planning Board shall consider the application at the first regular meeting of the Planning Board after receiving the completed application. Within 45 days after the meeting at which the application is considered, the Planning Board shall make its written recommendations and pass them on to the Board of Adjustment.
- F. The Zoning Administrator shall set a date and advertise for Board of Adjustment public hearing. The Board of Adjustment shall review the application and all recommendations from the Planning Board.
- G. The Board of Adjustment shall approve or deny the application following a public hearing provided for in division (F) above.
- H. After approval or conditional approval of the special use by the Board of Adjustment, the Board shall notify the Zoning Administrator of the approval. Notification shall be by a written letter signed by the Chairperson of the Board of Adjustment, and a copy of the approval letter shall be forwarded to the special use permit applicant and the Planning Board Chairperson.

Applicant/landowner must give written consent to conditions related to the special use permit to ensure enforceability.

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- 1. Rejection of an application for a special use permit shall be recorded in the minutes of the Board of Adjustment meeting during which the decision was made.
- 2. Notification of the rejection or denial of an application for a special use permit shall be a letter signed by the Chairperson of the Board of Adjustment.
- 3. The letter shall state reasons for denial and reference the specific sections or paragraphs in this chapter that would be violated if the special use were granted.
- 4. The denial letter shall be forwarded to the applicant by certified or registered mail and copies of the letter shall be forwarded to the Chairperson of the Planning Board and the Zoning Administrator.
- 5. One copy shall be retained in the files of the Board of Adjustment.

Penalty, see § 1.01.999

§ 15.02.120 GENERAL REGULATIONS.

A. Permission may be granted by the Board of Adjustment for the establishment of uses listed as special uses (SU) in the district use regulation tables in this subchapter, after Planning Board review and recommendations and after a public hearing held by the Board of Adjustment. And further, that the Board of Adjustment finds that:

EXHIBIT 13

- 1. The proposed use does not affect adversely the general plans for the physical development of the town as embodied in these regulations or in any plan or portion thereof adopted by the Planning Board and/or the Town Council;
- 2. The proposed use will not be contrary to the purposes stated in these regulations;
- 3. The proposed use will not affect adversely the health and safety of residents and workers in the zoned area;
- 4. The proposed use will not be detrimental to the use or development of adjacent properties or other neighborhood uses;
- 5. The proposed use will not be affected adversely by the existing uses;
- 6. The proposed use will be placed on a lot of sufficient size to satisfy the space requirements of the use;
- 7. The proposed use will not constitute a nuisance or hazard because of number of persons who will attend or use these facilities, vehicular movement, noise or fume generation or type of physical activity;
- 8. The standards set forth for each particular use for which a permit may be granted have been or will be met;
- 9. The proposed use shall be subject to the minimum area, setback and other dimensional requirements of the zoning district in which it will be located; and
- 10. The proposed use shall be subject to the off-street parking and service requirements of these regulations.
- B. The Board of Adjustment shall impose or require any additional restrictions and standards as may be necessary to protect the health and safety of workers and residents of the community, and to protect the value and use of property in the general neighborhood.
- C. Whenever the Board of Adjustment shall find, in the case of any permit granted pursuant to the provisions of these regulations, that any of the terms, conditions or restrictions upon which the permit was granted are not being complied with, the Board shall rescind and revoke the permit after giving due notice to all parties concerned.
- D. If construction of a use authorized by a special use permit does not begin within 6 months of the time the permit is issued, the permit shall be revoked.

Penalty, see § 1.01.999